## Prevent Duty and Statutory Guidance - Briefing for Community Safety Partnership

## 1. Purpose of this report

1.1 To advise the Community Safety Partnership Board of the new *Prevent* Duty and implications for Local Authority and Community Safety Partner agencies specifically identified in the new duty and to make a series of recommendations that will enable member agencies of the CSP to comply with the Guidance and Duty when published.

# 2. Background: Prevent Delivery in Haringey – Current Arrangements

- 2.1 *Prevent* is part of the Governments strategy aimed at preventing people from becoming terrorists or supporting terrorism.
- 2.2 At present Haringey is one of 17 *Prevent* priority authorities in London. As a priority authority, we attract funding for the post of *Prevent* coordinators. The coordinators role is to:
  - act as local expert for strategy and delivery
  - develop and manage the local Prevent strategy
  - devise and implement projects
  - work in partnership with other sectors and the community, with outreach where these groups are less engaged.
- 2.3 Delivery of *Prevent* is funded in Haringey until March 2016 by the Office of Security and Counter Terrorism (OSCT) which has an oversight of annual delivery plans, funding, monitoring and evaluation of projects delivered by local authorities. At a local level all *Prevent* work is led strategically by Haringey *Prevent* Delivery Group (HPDG) which reports on a cyclical basis to the Community Safety Partnership (CSP).

## 3. Counter-Terrorism and Security Act

- 3.1 The Counter-Terrorism and Security Act received Royal Assent on the 12 February 2015. Among other provisions, the act places the *Prevent* programme on a statutory footing. Placing the *Prevent* programme on a statutory footing was one of the recommendations from the Prime Ministers Extremism Taskforce, which was set up following the murder of Fusilier Lee Rigby in May 2013.
- 3.2 Part 5 Chapter 1 of the act places a statutory duty on named organisations such as Local Authorities; Higher and Further Education Institutes; Schools; Health Sector; Prisons; Probation and the Police to 'Prevent people from being drawn into terrorism'. It will also put 'Channel' the existing successful programme for people at risk of radicalisation on a statutory basis the aim of which is to improve the consistency of its delivery and ensure the participation of all the appropriate organisations.

### 4. Parts of the act relevant to Local Authorities and Timetable

- 4.1 The *Prevent* duty guidance, which will be published alongside the act, provides more detail. The expectation is that local authorities will now undertake the follow roles:
  - Establish or make use of an existing local multi-agency group to agree risk and coordinate *Prevent* activity (these multi-agency groups, through local authorities, will be expected to put in place arrangements to effectively monitor the impact of *Prevent* work).
  - Use the existing counter-terrorism local profiles to begin to assess the risk of individuals being drawn into terrorism.
  - Engage with *Prevent* coordinators, schools, universities, colleges, local prisons, probation services, health, immigration enforcement and others as part of the risk assessment process.
  - Mainstream the *Prevent* duty so it becomes part of the day-to-day work of the authority, in particular children' safeguarding.
  - Any local authority that assesses, through the multi-agency group, that there is a risk will be expected to develop a *Prevent* action plan.
  - Ensure frontline staff have a good understanding of *Prevent*, are trained to recognise vulnerability to being drawn into terrorism and are aware of available programmes to deal with this issue.
  - The Home Office will continue to identify priority areas for *Prevent*-related activity.
    Priority areas will, as now, be funded and will be able to bid for additional Home
    Office grant funding to support *Prevent* projects and activities.

# 4.2 It should be noted that as a *Prevent* priority authority Haringey is already expected to work towards meeting all of actions listed above.

4.3 The latest Home Office advice re the timetable for implementation is that the guidance will be published after the May general election followed by the duty which will come into force in the summer.

# 5. Prevent Duty Guidance Consultation

5.1 Consultation on the *Prevent* Duty Guidance closed on Friday 30 January 2015. All members of Haringey Community Safety Partnership & Haringey *Prevent* Delivery Group were included in the local consultation of the draft guidance. The consultation response can be found on the Haringey Council Website. All other local agency affected by the duty and who are not members of either of the above groups were encouraged to respond individually.

### 6. New Duties

6.1 Although the council and partners already undertake many of the duties listed in 4.1 as a result of its Priority status, the new duty and guidance will create a significant number new responsibilities that specified agencies will be expected to undertake. Details of which are contained in Appendix 1 of this report which outlines our current position, risks and issues related to the new duty and recommendations to ensure compliance.

## 7. Summary

- 7.1 In summary this paper and appendix sets out the proposed new duties for each of the local agencies affected by the *Prevent* Duty and Statutory Guidance. The adoption of the 20 recommendations below will ensure that all of specified organisations identified are compliant with the guidance and will ensure that the CSP maintains a strategic overview of *Prevent* activity in Haringey and is aware related risks and actions taken by partners to mitigate them.
- 7.2 It should be noted that the legislative process has not been completed therefore there may be some changes to both the duty and the guidance and possible delay due to the Parliamentary process.

#### 8. Recommendations

- 8.1 To identify new Chair for HPDG (AD level) who is able to make appropriate level decisions (Non LA to be inc).
- 8.2 Review current arrangements for reporting Prevent to the CSP. Review membership of HPDG to ensure that all agencies identified in duty participate in local delivery group and are cognisant of their role in relation to Prevent?
- 8.3 To continue to develop local *Prevent* delivery plan to take into account local, regional and national developments. Members of delivery group expected to update delivery group on progress of mitigating risk within their sector specific area
- 8.4 To ensure that actions taken to mitigate identified risks by partner agencies are captured in the annual Prevent delivery plan and are subject to scrutiny by local Prevent Delivery Group & CSP.
- 8.5 To continue to WRAP train staff in the borough and ensure that services include it as a priority in their workforce development.
- 8.6 To work with LA Workforce Development Service to embed WRAP training in Learning Zone Training Programme and Online E-Safety module.
- 8.7 Undertake mapping exercise to identify training gaps in agencies who are now subject to the duty.
- 8.8 Agencies identified as core to Channel should identify a named individual who will attend x6 weekly Channel Panels. To continue to build the capability and profile of the Channel Panel and to develop Channel the case management tracker and relationship with existing service specific databases.
- 8.9 Consideration should be given to the development of a comprehensive 'halls and venues' policy or guide that incorporates a framework for preventing extremist groups from booking local authority or partner agency venues.
- 8.10 All local authority and partner agencies to review publicly accessible resources IT equipment to ensure that they meet E-safety and safeguarding policies and comply with new duty
- 8.11 Both local authority and partners will need to map all existing commissioned 'out-of-schools' provision to ensure that providers are both aware and part of their local authorities safeguarding arrangements including Prevent-related arrangements.
- 8.12 All future local authority contracts will require amending to compliance with the duty.

- 8.13 Consideration will need to be given by the local authority (CYPS) as to how it intends to meet the duty of making itself aware of all 'out of hours' settings and ensuring their compliance with safeguarding and the Prevent duties.
- 8.14 Prevent Lead to work with AD Schools & Learning Service to deliver comprehensive Prevent/British Values programme for all Haringey Schools/ Sixth Form/UTC. (See Schools and Learning Directorate Service Development Plan 2014 2016 Priority 7).
- 8.15 To continue dialogue with OSCT and regional HE/FE coordinators to ensure regional strategy covers student Halls of Residence and where necessary to assist in roll in Haringey.
- 8.16 To map providers of FE in the borough alongside HE/FE coordinator WRAP coordinators to identify capacity to meet duty and to support HE/FE regional coordinator in delivery of annual WRAP training programme for FE sector in Haringey.
- 8.16 To work with colleagues in Health profession to support capacity building amongst local healthcare professional (not hospital based) so they are able to respond to *Prevent* related issues.
- 8.17 To make contact with MAPPA lead to understand relationship with Prevent.
- 8.18 To liaise with CRC around any necessary training around WRAP and support to any offenders who are vulnerable to extremism.
- 8.19 To liaise with any relevant secure estate to understand risk to extremism and ensure that vulnerable offenders are not subject to radicalisation in custody and to discuss protocol for managing transition from custody to the community.
- 8.20 To ensure continued dialogue between local authority Prevent Lead and PEO to avoid duplication of community focussed initiatives
- 8.21 To ensure clear representation by local Police with appropriate level of seniority on Prevent delivery group and on Channel Panel